As cultural, ethnic, language, and religious diversity increases in the United States and the world (Banks, 2009b), the challenge of educating citizens to function effectively in a pluralistic democratic society deepens. The dream that drew millions of immigrants to the shores of the United States in the late nineteenth and early twentieth centuries is still a powerful magnet. Most of the immigrants who come to the United States today, like those who came in the past, are seeking better economic opportunities.

Educators in the United States as well as in nations around the world are grappling with the challenges and possibilities caused by global migration and increasing diversity. The number of international migrants grew from 154 million in 1990 to 232 million in 2013, which was 3.2 percent of the world’s population of 7 billion (United Nations, 2013). The historic immigration nations—such as the United States, Australia, and Canada—as well as nations that have not viewed themselves as immigrant nations in the past—such as Germany (Luchtenberg, 2009), Japan (Hirasawa, 2009), and Korea (Moon, 2012)—are wrestling with contentious issues related to migration, citizenship, and education.

The source of immigrants to the United States has changed substantially since the Immigration Reform Act of 1965 was enacted and became effective in 1968. Most of the 8.8 million immigrants who came to the United States between 1901 and 1910 were Europeans (U.S. Census Bureau, 2012a). Today, most of the immigrants who come to the United States are from nations in Asia and Latin America. Between 2002 and 2011, 89 percent of the documented immigrants to the United States came from nations in Asia, Latin America, the Caribbean, and Africa. Only 11 percent came from European nations (U.S. Department of Homeland Security, 2012). The 2012 U.S. Census Bureau projects that ethnic groups of color will increase from 37.3 percent of the nation’s population in 2012 to 57 percent in 2060 (U.S. Census Bureau, 2012b). The nation’s minority student population will also continue to increase. In 2010, students of color made up 48 percent of the students enrolled in prekindergarten through twelfth grade in U.S. public schools. Demographers project that students of color will make up about 52 percent of the nation’s school-age youths by 2021 (U.S. Department of Education, 2013).

This rich racial, ethnic, cultural, linguistic, and religious diversity in the United States presents both opportunities and challenges. Diversity enriches the nation because it provides alternative ways to view the world and to solve social, economic, and political problems. A major challenge faced by democratic pluralistic nations such as the United States is how to balance diversity and unity. A nation-state that denies individuals the opportunity to participate freely in their community cultures runs the risk of alienating them from the national civic culture. To create a shared civic community in which all groups participate and to which they have allegiance, steps must be taken to construct an inclusive national
civic culture that balances unity and diversity. Unity without diversity results in cultural repression and hegemony. Diversity without unity leads to ethnic and cultural separatism and the fracturing of the nation-state (Banks, 2009a).

A major goal of multicultural education is to help students develop the knowledge, attitudes, and skills needed to participate effectively in their cultural communities, within the civic culture of the nation-state, and in the global community. To help students attain these goals, the school’s curriculum and social structure must be substantially reformed and educators must acquire new knowledge, commitments, and skills.

Cultural Diversity and Education: Foundations, Curriculum, and Teaching, Sixth Edition, is designed to help educators clarify the philosophical and definitional issues related to multicultural education, derive a clarified philosophical position, design and implement effective teaching strategies that reflect diversity, and develop sound guidelines for multicultural practices. Cultural Diversity and Education describes actions that educators can take to institutionalize multicultural ideas, concepts, and practices in educational institutions.

This sixth edition incorporates new concepts, theories, research, and developments in the field of multicultural education that have occurred since the last edition of this book was published. Chapter 2 on preparing students to function as effective citizens in a global world has been substantially revised to incorporate the new work that I have done on global citizenship and diversity since the fifth edition of this book was published (Banks, 2008; 2009a; 2009b). Chapters 5, 7, 14, and the Appendix are new to this sixth edition. Although this new sixth edition consists of three new chapters, it has one chapter less than the previous edition. This was accomplished by combining two of the chapters in the previous edition in order to make the text more succinct. The statistics, citations, and references throughout this sixth edition have been thoroughly revised and updated.

This sixth edition consists of five parts. The chapters in Part I discuss the dimensions, history, and goals of multicultural education. Conceptual, philosophical, and research issues related to education and diversity are the focus of Part II. The major research and programmatic paradigms related to cultural diversity and education are described as well as the philosophical, ideological, and research issues related to diversity and education.

Part III focuses on curriculum and teaching. It examines the cultural identities of students, knowledge construction, and curriculum reform. The chapters in this part describe knowledge systems and paradigms that underlie curriculum and teaching and the ways in which these systems can be transformed. Curriculum and teaching strategies for decision making and action are discussed, with a focus on helping students learn how to construct knowledge, make reflective decisions, and participate in meaningful personal, social, and civic action. The three chapters in this part include teaching units that illustrate how teachers can help students to acquire the knowledge, values, and skills needed to become effective civic participants in a pluralistic, democratic society.
The chapters in Part IV focus on gender equity, disability, giftedness, and language diversity. Chapter 11 describes ways in which disability and giftedness are socially constructed concepts that have powerful effects on the attitudes and behaviors of students, teachers, and the culture and organization of schools. Chapter 12 presents information and insights about language diversity that teachers will find helpful when working with students from diverse cultural and language groups.

Part V focuses on intergroup relations and principles for teaching and learning. The research, theory, and strategies related to reducing student prejudice and helping students to develop democratic attitudes and behaviors are described in Chapter 13. Chapter 14, the final chapter, describes principles for teaching and learning in a multicultural society and summarizes the major issues, problems, and recommendations discussed in the previous chapters of this book. The Appendix consists of a checklist—based on the learning principles described in Chapter 14—that can help educators determine the extent to which practices within their schools, colleges, and universities are consistent with the research-based guidelines described in this chapter.

REFERENCES

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James A. Banks
PART I

DIMENSIONS, HISTORY, AND GOALS

Chapter 1 The Dimensions of Multicultural Education
Chapter 2 Educating Citizens for Diversity in Global Times
Chapter 3 Multicultural Education: History, Development, Goals, and Approaches

Chapter 1 describes five dimensions of multicultural education conceptualized by the author: (1) content integration, (2) the knowledge construction process, (3) prejudice reduction, (4) an equity pedagogy, and (5) an empowering school culture and social structure. The need for each of these dimensions to be implemented in order to create comprehensive and powerful multicultural educational practices is described and illustrated.

Chapter 2 describes how racial, ethnic, cultural, and language diversity is increasing in nation-states throughout the world because of worldwide immigration. It depicts how the deepening ethnic diversity within nation-states and the quest by different groups for cultural recognition and rights are challenging assimilationist notions of citizenship and forcing nation-states to construct new conceptions of citizenship and citizenship education. A delicate balance of unity and diversity should be an essential goal of citizenship education in multicultural nation-states, which should help students to develop thoughtful and clarified identifications with their cultural communities, nation-states, regions, and the global community. It should also enable them to acquire the knowledge, attitudes, and skills needed to act to make the nation and the world more democratic and just.

Chapter 3 describes the development of educational reform movements related to cultural and ethnic diversity within an historical context. Historical developments related to ethnicity since the early 1900s, the intergroup education movement of the 1940s and 1950s, new immigrants in the United States, and the
PART I  DIMENSIONS, HISTORY, AND GOALS

ethnic revival movements that have emerged in various Western societies since the 1960s are discussed.

The historical development of multicultural education is also described in Chapter 3. The nature of multicultural education, its goals, current practices, problems, and promises are discussed. Four approaches to multicultural education are also described: the Contributions Approach, the Additive Approach, the Transformation Approach, and the Decision-Making and Social Action Approach.
CHAPTER 1

THE DIMENSIONS OF MULTICULTURAL EDUCATION

THE AIMS AND GOALS OF MULTICULTURAL EDUCATION

The heated discourse on multicultural education, especially in the popular press and among writers outside the field (BBC News, 2010, 2011; Chavez 2010), often obscures the theory, research, and consensus among multicultural education scholars and researchers about the nature, aims, and scope of the field (Banks, 2009b, 2012b). In highly publicized statements in 2010 and 2011, respectively, Angela Merkel, the chancellor of Germany, and David Cameron, the prime minister of the United Kingdom, stated that multiculturalism had failed in their countries. Several multicultural scholars in Germany and the United Kingdom stated that multiculturalism could not have failed in Germany and the United Kingdom because it has never been effectively implemented in policy or practice.

A major goal of multicultural education—as stated by specialists in the field—is to reform schools, colleges, and universities so that students from diverse racial, ethnic, and social-class groups will experience educational equality. The Routledge International Companion to Multicultural Education (Banks, 2009b) and the Encyclopedia of Diversity in Education, published in four volumes as well as electronically (Banks, 2012a), document the tremendous growth and development of theory, research, and practice in multicultural education within the last three decades.

Another important goal of multicultural education is to give both male and female students an equal chance to experience educational success and mobility (Klein, 2012). Multicultural education theorists are increasingly interested in how the interaction of race, class, and gender influences education (Grant & Zwier, 2012). However, the emphasis that different theorists give to each of these variables varies considerably. Although there is an emerging consensus about the aims and scope of multicultural education, the variety of typologies, conceptual schemes, and perspectives within the field reflects its emergent status and the fact that complete agreement about its aims and boundaries has not been attained (Nieto, 2009).
There is general agreement among most scholars and researchers in multicultural education that, for it to be implemented successfully, institutional changes must be made, including changes in the curriculum; the teaching materials; teaching and learning styles (Lee, 2007), the attitudes, perceptions, and behaviors of teachers and administrators; and the goals, norms, and culture of the school (Banks & Banks, 2004, 2013). However, many school and university practitioners have a limited conception of multicultural education; they view it primarily as curriculum reform that involves changing or restructuring the curriculum to include content about ethnic groups, women, students with disabilities, LGBT students, and other minoritized cultural groups. This conception of multicultural education is widespread because curriculum reform was the main focus when the movement first emerged in the 1960s and 1970s and because the multiculturalism discourse in the popular media has focused on curriculum reform and has largely ignored other dimensions and components of multicultural education (Chavez, 2010).

THE DIMENSIONS AND THEIR IMPORTANCE

If multicultural education is to become better understood and implemented in ways more consistent with theory, its various dimensions must be more clearly described, conceptualized, and researched (Banks, 2004). Multicultural education is conceptualized in this chapter as a field that consists of five dimensions I have formulated (Banks, 2012b):

1. Content integration,
2. The knowledge construction process,
3. Prejudice reduction,
4. An equity pedagogy, and
5. An empowering school culture and social structure (see Figure 1.1).

Each of the five dimensions is defined and illustrated later in this chapter.

Educators need to be able to identify, to differentiate, and to understand the meanings of each dimension of multicultural education. They also need to understand that multicultural education includes but is much more than content integration. Part of the controversy in multicultural education results from the fact that many writers in the popular press see it only as content integration and as an educational movement that benefits only people of color (Glazer, 1997). When multicultural education is conceptualized broadly, it becomes clear that it is for all students, and not just for low-income students and students of color (May, 2012). Research and practice will also improve if we more clearly delineate the boundaries and dimensions of multicultural education.

This chapter defines and describes each of the five dimensions of multicultural education. The knowledge construction process is discussed more extensively than the other four dimensions. The kind of knowledge that teachers examine and master will have a powerful influence on the teaching methods they create, on
their interpretations of school knowledge, and on how they use student cultural knowledge. The knowledge construction process is fundamental in the implementation of multicultural education. It has implications for each of the other four dimensions—for example, for the construction of knowledge about pedagogy.
PART I  DIMENSIONS, HISTORY, AND GOALS

LIMITATIONS AND INTERRELATIONSHIP OF THE DIMENSIONS

The dimensions typology is an ideal-type conception. It approximates but does not describe reality in its total complexity. Like all classification schema, it has both strengths and limitations. Typologies are helpful conceptual tools because they provide a way to organize and make sense of complex and distinct data and observations. However, their categories are interrelated and overlapping, not mutually exclusive. Typologies rarely encompass the total universe of existing or future cases. Consequently, some cases can be described only by using several of the categories.

The dimensions typology provides a useful framework for categorizing and interpreting the extensive literature on cultural diversity, ethnicity, and education. However, the five dimensions are conceptually distinct but highly interrelated. Content integration, for example, describes any approach used to integrate content about racial and cultural groups into the curriculum. The knowledge construction process describes a method in which teachers help students to understand how knowledge is created and how it reflects the experiences of various ethnic, racial, cultural, and language groups.

THE MEANING OF MULTICULTURAL EDUCATION TO TEACHERS

A widely held and discussed idea among theorists is that, in order for multicultural education to be effectively implemented within a school, changes must be made in the total school culture as well as within all subject areas, including mathematics (Nasir & Cobb, 2007) and science (Lee & Buxton, 2010). Despite the wide acceptance of this basic tenet by theorists, it confuses many teachers, especially those in subject areas such as science and mathematics. This confusion often takes the form of resistance to multicultural education. Many teachers have told me after a conference presentation on the characteristics and goals of multicultural education: “These ideas are fine for the social studies, but they have nothing to do with science or math. Science is science, regardless of the culture of the students.”

This statement can be interpreted in a variety of ways. However, one way of interpreting it is as a genuine belief held by a teacher who is unaware of higher-level philosophical and epistemological knowledge and issues in science or mathematics or who does not believe that these issues are related to school teaching (Harding, 1998, 2012). The frequency with which I have encountered this belief in staff development conferences and workshops for teachers has convinced me that the meaning of multicultural education must be better contextualized in order for the concept to be more widely understood and accepted by teachers and other practitioners, especially in such subject areas as mathematics and science.

We need to better clarify the different dimensions of multicultural education and to help teachers see more clearly the implications of multicultural education for their own subject areas and teaching situations. The development of active,
cooperative, and motivating teaching strategies that makes physics more interesting for students of color might be a more important goal for a physics teacher of a course in which few African American students are enrolling or successfully completing than is a search for ways to infuse African contributions to physics into the course. Of course, in the best possible world both goals would be attained. However, given the real world of the schools, we might experience more success in multicultural teaching if we set limited but essential goals for teachers, especially in the early phases of multicultural educational reform.

The development of a phase conceptualization for the implementation of multicultural educational reform would be useful. During the first or early phases, all teachers would be encouraged to determine ways in which they could adapt or modify their teaching for a multicultural population with diverse abilities, learning characteristics, and motivational styles. A second or later phase would focus on curriculum content integration. One phase would not end when another began. Rather, the goal would be to reach a phase in which all aspects of multicultural educational reform would be implemented simultaneously. In multicultural educational reform, the first focus is often on content integration rather than on knowledge construction or pedagogy. A content-integration focus often results in many mathematics and science teachers believing that multicultural education has little or no meaning for them. The remainder of this chapter describes the dimensions of multicultural education with the hope that this discussion will help teachers and other practitioners determine how they can implement multicultural education in powerful and effective ways.

CONTEXTUALIZING MULTICULTURAL EDUCATION

We need to do a better job of contextualizing the concept of multicultural education. When we tell practitioners that multicultural education implies reform in a discipline or subject area without specifying in detail the nature of that reform, we risk frustrating motivated and committed teachers because they do not have the knowledge and skills to act on their beliefs. Educators who reject multicultural education will use the “irrelevance of multicultural education” argument as a convenient and publicly sanctioned form of resistance and as a justification for inaction.

Many of us who are active in multicultural education have backgrounds in the social sciences and humanities. Consequently, we understand the content and process implications of multicultural education in these disciplines. A variety of programs, units, and lessons have been developed illustrating how the curriculum can be reformed and infused with multicultural perspectives, issues, and points of view from the social sciences and the humanities (Au, 2009; Banks, 2009a). As students of society and of the sociology of knowledge, we also understand, in general ways, how mathematics and science are cultural systems that developed within social and political contexts (Harding, 1998).

Most mathematics and science teachers do not have the kind of knowledge and understanding of their disciplines that enables them to construct and
formulate lessons, units, and examples that deal with the cultural assumptions, frames of reference, and perspectives within their disciplines. Few teachers seem able to identify and describe the assumptions and paradigms that underlie science and mathematics (Harding, 2008). They often make such statements as, “Math and science have no cultural contexts and assumptions. These disciplines are universal across cultures.” Knowledge about the philosophical and epistemological issues and problems in science and mathematics, and the philosophy of science, is often limited to graduate seminars and academic specialists in these disciplines (Harding, 1998).

A number of informative and helpful publications for teachers have been published in recent years that focus on teaching about diversity in math and science. Important publications about ways to incorporate diversity issues into math and science include books by Nasir and Cobb (2007), Mukhopadhyay and Roth (2012), and Gutstein (2006) on teaching about diversity in math and a book by Lee and Buxton (2010) on diversity issues in science. Another helpful resource for teaching dealing with math and diversity is *Rethinking Mathematics: Teaching Social Justice by Numbers*, edited by Gutstein and Peterson (2013) and published by Rethinking Schools.

Multicultural education is a way of viewing reality and a way of thinking, and not just content about various ethnic, racial, and cultural groups. New publications continue to provide teachers with the examples and specifics they need to integrate diversity into their teaching in the various content areas. Teachers can learn about new and helpful publications by visiting the websites of organizations such as Rethinking Schools and Teaching Tolerance. All teachers, including mathematics and science teachers, need to think of ways in which they can modify their teaching and implement equity pedagogy in their classrooms (Banks & Banks, 1995), which is a way of teaching that is not discipline-specific but that has implications for all subject areas and for teaching in general.

THE DIMENSIONS OF MULTICULTURAL EDUCATION

Teachers can examine the five dimensions of multicultural education when trying to implement multicultural education. These dimensions, identified above, are summarized in Figure 1.1. They are defined and illustrated below.

**Content Integration**

Content integration deals with the extent to which teachers use examples and content from a variety of cultures and groups to illustrate key concepts, principles, generalizations, and theories in their subject area or discipline. The infusion of ethnic and cultural content into the subject area should be logical, not contrived. The widespread belief that content integration constitutes the whole of multicultural education might be an important factor that causes many teachers of subjects such as mathematics and science to view multicultural education as an endeavor primarily for social studies and language arts teachers.
More opportunities exist for the integration of ethnic and cultural content in some subject areas than in others. In the social studies, the language arts, music, and family and consumer sciences, there are frequent and ample opportunities for teachers to use ethnic and cultural content to illustrate concepts, themes, and principles. There are also opportunities to integrate the math and science curriculum with ethnic and cultural content (Lee & Buxton, 2010; Nasir & Cobb, 2007; Mukhopadhyay & Roth, 2012). However, these opportunities are not as apparent or as easy to identify as they are in subject areas such as the social studies and the language arts.

In the language arts, for example, students can examine the ways in which Ebonics (Black English) is both similar to and different from mainstream U.S. English (Alim & Smitherman, 2012; Hudley & Mallinson, 2011). The students can also study how African American oratory is used to engage the audience with the speaker. They can read and listen to speeches by such African Americans as Martin Luther King, Jr., Congresswoman Maxine Waters of California, Marian Wright Edelman, Al Sharpton, and President Barack Obama when studying Ebonics and African American oratory. The importance of oral traditions in Native American cultures can also be examined. Personal accounts by Native Americans can be studied and read aloud (Hirschfelder, 1995).

The scientific explanation of skin color differences, the biological kinship of the human species, and the frequency of certain diseases among specific human groups are also content issues that can be investigated in science. The contributions to science made by cultures such as the Aztecs, the Egyptians, and the Native Americans are other possibilities for content integration in science (Bernal, 1987, 1991; Weatherford, 1988).

The Knowledge Construction Process

The knowledge construction process consists of the methods, activities, and questions teachers use to help students to understand, investigate, and determine how implicit cultural assumptions, frames of reference, perspectives, and biases within a discipline influence the ways in which knowledge is constructed. When the knowledge construction process is implemented in the classroom, teachers help students to understand how knowledge is created and how it is influenced by the racial, ethnic, and social-class positions of individuals and groups (Code, 1991; Harding, 1998). Positionality is the term used to describe the ways in which race, social class, gender, and other personal and cultural characteristics of knowers influence the knowledge they construct or produce.

In the Western empirical tradition, the ideal within each academic discipline is the formulation of knowledge without the influence of the researchers’ personal or cultural characteristics (Myrdal, 1969). However, as critical theorists, scholars of color, and feminist scholars have pointed out, personal, cultural, and social factors influence the formulation of knowledge even when objective knowledge is the ideal within a discipline (Banks, 1996; Code, 1991; Collins, 2000). Often the researchers themselves are unaware of how their personal experiences and positions within society influence the knowledge they produce. Most mainstream
U.S. historians were unaware of how their regional and cultural biases influenced their interpretation of the Reconstruction period until W. E. B. Du Bois (1935) published a study that challenged the accepted and established interpretations of that period.

It is important for teachers as well as students to understand how knowledge is constructed within all disciplines, including mathematics and science. Social scientists, as well as physical and biological scientists on the cutting edges of their disciplines, understand the nature and limitations of their fields. However, the disciplines are often taught to students as a body of truth not to be questioned or critically analyzed. Students need to understand, even in the sciences, how cultural assumptions, perspectives, and frames of reference influence the questions that researchers ask and the conclusions, generalizations, and principles they formulate.

Students can analyze the knowledge construction process in science by studying how racism has been perpetuated in science by genetic theories of intelligence, Darwinism, and eugenics (Gould, 1996; Harding, 1998). Scientists developed theories such as polygeny and craniometry that supported and reinforced racist assumptions and beliefs in the eighteenth and nineteenth centuries (Gould, 1996; Jacobson, 1998). Although science has supported and reinforced institutionalized racism at various times and places, it has also contributed to the eradication of racist beliefs and practices. Biological theories and data that revealed the characteristics that different racial and ethnic groups share, and anthropological theory and research about the universals in human cultures, have contributed greatly to the erosion of racist beliefs and practices (Benedict, 1940; Boas, 1940).

**Knowledge Construction and the Transformative Curriculum.** The curriculum in the schools must be transformed in order to help students develop the skills needed to participate in the knowledge construction process. The transformative curriculum changes the basic assumptions of the curriculum and enables students to view concepts, issues, themes, and problems from diverse ethnic and cultural perspectives (Banks, 1996). The transformative curriculum can teach students to think by encouraging them, when they are reading or listening to resources, to consider the author’s purposes for writing or speaking, his or her basic assumptions, and how the author’s perspective or point of view compares with that of other authors and resources. Students can develop the skills to analyze critically historical and contemporary resources by being given several accounts of the same event or situation that present different perspectives and points of view.

**Teaching About Knowledge Construction and Production.** Teachers can use two important concepts in U.S. history to help students to better understand the ways in which knowledge is constructed and to participate in rethinking, reconceptualizing, and constructing knowledge. “The New World” and “The European Discovery of America” are two central ideas that are pervasive in the
school and university curriculum as well as within popular culture. The teacher can begin a unit focused on these concepts with readings, discussions, and visual presentations that describe the archaeological theories about the peopling of the Americas nearly 40,000 years ago by groups that crossed the Bering Strait while hunting for animals and plants to eat. The students can then study about the Aztecs, the Incas, and the Iroquois and other highly developed civilizations that developed in the Americas prior to the arrival of Europeans in the fifteenth century.

After the study of the Native American cultures and civilizations, the teacher can provide the students with brief accounts of some of the earliest Europeans, such as Columbus and Cortés, who came to America. The teacher can then ask the students what they think the phrase “The New World” means, whose point of view it reflects, and to list other and more neutral words to describe the Americas (Bigelow & Peterson, 2003). The students could then be asked to describe “The European Discovery of America” from two different perspectives: (1) from the point of view of a Taíno or Arawak Indian (Rouse, 1992; the Taínos were living in the Caribbean when Columbus arrived there in 1492); and (2) from the point of view of an objective or neutral historian who has no particular attachment to either American Indian or European society.

The major objective of this lesson is to help students to understand knowledge as a social construction and to understand how concepts such as “The New World” and “The European Discovery of America” are not only ethnocentric and Eurocentric terms, but are also normative concepts that serve latent but important political purposes, such as justifying the destruction of Native American peoples and civilizations by Europeans such as Columbus and those who came after him (Loewen, 2010; Todorov, 1992; Zinn & Kirschner, 1995). The New World is a concept that subtly denies the political existence of Native Americans and their nations prior to the coming of the Europeans.

The goal of teaching knowledge as a social construction is neither to make students cynics nor to encourage them to desecrate European heroes such as Columbus and Cortés. Rather, the aim is to help students to understand the nature of knowledge and the complexity of the development of U.S. society and how the history that becomes institutionalized within a society reflects the perspectives and points of view of the victors rather than those of the vanquished. When viewed within a global context, the students will be able to understand how the creation of historical knowledge in the United States parallels the creation of knowledge in other democratic societies and is a much more open and democratic process than in totalitarian nation-states.

Another important goal of teaching knowledge as a construction process is to help students to develop higher-level thinking skills and empathy for the peoples who have been victimized by the expansion and growth of the United States. When diverse and conflicting perspectives are juxtaposed, students are required to compare, contrast, weigh evidence, and make reflective decisions. They are also able to develop empathy and an understanding of each group’s perspective and point of view. The creation of their own versions of events and situations, and new
concepts and terms, also requires students to reason at high levels and to think critically about data and information.

**Prejudice Reduction**

The prejudice reduction dimension of multicultural education describes the characteristics of students’ racial attitudes and strategies that can be used to help them develop more democratic attitudes and values. Researchers have been investigating the characteristics of children’s racial attitudes since the 1920s (Lasker, 1929). This research indicates that most young children enter school with negative racial attitudes that mirror those of adults (Aboud, 1988; Stephan & Stephan, 2004). Research also indicates that effective curricular interventions can help students develop more positive racial and gender attitudes (Levy & Killen, 2008; Stephan & Stephan, 2004). Since the intergroup education movement of the 1940s and 1950s (Trager & Yarrow, 1952), a number of investigators have designed interventions to help students develop more positive racial attitudes and values (Levy & Killen, 2008; Nagda, Tropp, & Paluck, 2006; Slavin, 2012).

Since the 1940s, a number of curriculum intervention studies have been conducted to determine the effects of teaching units and lessons, multiethnic materials, role playing, and other kinds of simulated experiences on the racial attitudes and perceptions of students. These studies, which have some important limitations and findings that are not always consistent, indicate that under certain conditions curriculum interventions can help students develop more positive racial and ethnic attitudes (Aboud, 2009; Stephan & Vogt, 2004).

Despite the limitations of these studies, they provide guidelines that can help teachers improve intergroup relations in their classrooms and schools. Trager and Yarrow (1952) conducted one of the earliest curriculum studies. They examined the effects of a curriculum intervention on the racial attitudes of children in the first and second grades. In one experimental condition, the children experienced a democratic curriculum; in the other, nondemocratic values were taught and perpetuated. No experimental condition was created in the control group. The democratic curriculum had a positive effect on the attitudes of both students and teachers.

White, second-grade children developed more positive racial attitudes after using multiethnic readers in a study conducted by Litcher and Johnson (1969). However, when Litcher, Johnson, and Ryan (1973) replicated this study using photographs instead of readers, the children’s racial attitudes were not significantly changed. The investigators stated that the shorter length of the later study (one month compared to four), and the different racial compositions of the two communities in which the studies were conducted, may help to explain why no significant effects were produced on the children's racial attitudes in the second study. The community in which the second study was conducted had a much higher percentage of African American residents than did the community in which the first was conducted.

The longitudinal evaluation of the television program *Sesame Street* by Bogatz and Ball (1971) supports the hypothesis that multiethnic simulated materials and interventions can have a positive effect on the racial attitudes of young children.
These investigators found that children who had watched the program for long periods had more positive racial attitudes toward outgroups than did children who had watched the show for shorter periods.

Weiner and Wright (1973) examined the effects of a simulation on the racial attitudes of third-grade children. They divided a class into Orange and Green people. The children wore colored armbands that designated their group status. On one day of the intervention the students who wore Orange armbands experienced discrimination. On the other day, the children who wore Green armbands were the victims. On the third day and again two weeks later, the children expressed less prejudiced beliefs and attitudes.

In an intervention that has now attained the status of a classic, Jane Elliot (cited in Peters, 1987) used simulation to teach her students the pain of discrimination. One day she discriminated against the blue-eyed children in her third-grade class; the next day she discriminated against the brown-eyed children. Elliot’s intervention is described in the award-winning documentary The Eye of the Storm. Eleven of Elliot’s former students returned to Riceville, Iowa, fourteen years later and shared their powerful memories of the simulation with their former teacher. This reunion is described in A Class Divided, a revealing and important documentary film.

Byrnes and Kiger (1990) conducted an experimental study to determine the effects of the kind of simulation for which Elliot had attained fame. They found that no experimental data existed on the effects of the blue-eyes–brown-eyes simulation, and that all of the evidence on the effects of the intervention were anecdotal. The subjects in their study were university students preparing to become elementary teachers. Their simulation had positive effects on the attitudes of non-Black students toward Blacks, but had no effects on the subjects’ “stated level of comfort with Blacks in various social situations, as measured by the Social Distance scale” (p. 351).

Yawkey and Blackwell (1974) examined the effects of multiethnic social studies materials and related experiences on the racial attitudes of Black four-year-old children. The children were divided into three groups. The students in Group 1 read and discussed the materials. The Group 2 students read and discussed the materials as well as took a related field trip. The students in Group 3 experienced the traditional preschool curriculum. The interventions in Groups 1 and 2 had a significant, positive effect on the students’ racial attitudes toward Blacks and Whites.

Research indicates that curriculum interventions such as plays, folk dances, music, role playing, exclusion from a group, discussion in dyads, and interracial contact can also have positive effects on the racial attitudes of students. A curriculum intervention that consisted of folk dances, music, crafts, and role playing had a positive effect on the racial attitudes of elementary students in a study conducted by Ijaz and Ijaz (1981) in Canada. Four plays about African Americans, Chinese Americans, Jews, and Puerto Ricans increased racial acceptance and cultural knowledge among fourth-, fifth-, and sixth-grade students in the New York City schools in a study conducted by Gimmestad and DeChiara (1982).

Ciullo and Troiani (1988) found that children who were excluded from a group exercise became more sensitive to the feelings of children from other ethnic groups. McGregor (1993) used meta-analysis to integrate findings and to examine
the effects of role playing and antiracist teaching on reducing prejudice in students. Twenty-six studies were located and examined. McGregor concluded that role playing and antiracist teaching “significantly reduce racial prejudice, and do not differ from each other in their effectiveness” (p. 215).

Aboud and Doyle (1996) designed a study to determine how children’s racial evaluations were affected by talking about racial issues with a friend who had a different level of prejudice than their own. The researchers found that “high-prejudice children became significantly less prejudiced in their evaluations after the discussion. Changes were greater in children whose low-prejudice partner made more statements about cross-racial similarity, along with more positive Black and negative White evaluations” (p. 161). A study by Wood and Sonleitner (1996) indicates that childhood interracial contact has a positive, long-term influence on the racial attitudes and behavior of adults. They found that interracial contact in schools and neighborhoods has a direct and significant positive influence on adult racial attitudes toward African Americans.

Creating Cross-Cutting Superordinate Groups. Research indicates that creating or making salient superordinate and cross-cutting group memberships improve intergroup relations (Banks et al., 2001; Bigler & Hughes, 2009; Stephan & Stephan, 2004). Write Banks et al. (2001): “When membership in superordinate groups is salient, other group differences become less important. Creating superordinate groups stimulates cohesion, which can mitigate preexisting animosities” (p. 9).

Members of a sports team, Future Farmers of America, Girl Scouts, and Campfire are examples of cross-cutting or superordinate groups. Research and theory indicate that when students from diverse cultural, racial, and language groups share a superordinate identity such as Girl Scouts, cultural boundaries weaken. Students are consequently able to form friendships and to have positive interactions and relationships with students from different racial, cultural, language, and religious groups. Extra- and co-curricular activities, such as the drama club, the debating club, the basketball team, and the school chorus, create rich possibilities for structuring superordinate groups and cross-cutting group memberships.

When teachers create cross-cutting or superordinate groups, they should make sure that the integrity of different cultures represented in the classroom is respected and given legitimacy within the framework of the superordinate group that is created. Superordinate groups that reflect only the norms and values of dominant and powerful groups within the school are not likely to improve intergroup relations among different groups in the school. If they are not carefully structured and monitored, cross-cutting groups can reproduce the dominant power relationships that exist within the school and the larger society.

The Effects of Cooperative Learning on Academic Achievement and Racial Attitudes. Within the last three decades a number of researchers have studied the effects of cooperative learning on the academic achievement and racial attitudes of students from different racial and ethnic groups (Aronson & Gonzalez, 1988;
Cohen, 1972; Cohen & Lotan, 2004; Slavin, 1979, 2012). This research has been heavily influenced by the theory developed by Allport (1954). Allport hypothesized that prejudice would be reduced if interracial contact situations have the following characteristics:

1. They are cooperative rather than competitive.
2. The individuals experience equal status.
3. The individuals have shared goals.
4. The contact is sanctioned by authorities such as parents, the principal, and the teacher.

The research on cooperative learning activities indicates that African American, Mexican American, and White students develop more positive racial attitudes and choose more friends from outside racial groups when they participate in group activities that have the conditions identified by Allport. Cooperative learning activities also have a positive effect on the academic achievement of students of color (Slavin, 2012).

**Equity Pedagogy**

An equity pedagogy exists when teachers modify their teaching in ways that will facilitate the academic achievement of students from diverse racial, cultural, ethnic, language, and gender groups (Gay, 2010; Howard, 2010; Nieto, 2010). Research indicates that teachers can increase the classroom participation and academic achievement of students from different ethnic and cultural groups by modifying their instruction so that it draws on their cultural and language strengths. In a study by Philips (1993), American Indian students participated more actively in class discussions when teachers used group-oriented participation structures that were consistent with their community cultures. Au (1980) and Tharp (1989), working in the Kamehameha Early Education Program (KEEP), found that both student participation and standardized achievement test scores increased when they incorporated teaching strategies consistent with the cultures of Native Hawaiian students and used the children’s experiences in reading instruction.

Studies summarized by Darling-Hammond (2010) indicate that the academic achievement of students of color and low-income students increases when they have high-quality teachers who are experts in their content specialization, pedagogy, and child development. She reports a significant study by Dreeben and Gamoran (1986), who found that when African American students received high-quality instruction, their reading achievement was as high as that of White students. The quality of instruction, not the race of the students, was the significant variable.

Research and theories developed by Au (2011), Gay (2010), Heath (2012), Howard (2010), Ladson-Billings (2009), and Lee (2007) indicate that teachers can improve the school success of students if they are knowledgeable about the
cultures, values, language, and learning characteristics of their students. Research indicates that cooperative—rather than competitive—teaching strategies help African American and Mexican American students to increase their academic achievement as well as help all students, including White mainstream students, to develop more positive racial attitudes and values (Aronson & Gonzalez, 1988).

An Empowering School Culture and Social Structure
This dimension of multicultural education involves restructuring the culture and organization of the school so that students from diverse racial, ethnic, and gender groups will experience equality. This variable must be examined and addressed by the entire school staff including the principal and support staff. It involves an examination of the latent and manifest culture and organization of the school to determine the extent to which it fosters or hinders educational equity.

The four dimensions of multicultural education discussed above—content integration, the knowledge construction process, prejudice reduction, and an equity pedagogy—each deals with an aspect of a cultural or social system, the school. However, the school can also be conceptualized as one social system that is larger than its interrelated parts, such as its formal and informal curriculum, teaching materials, counseling program, and teaching strategies. When conceptualized as a social system, the school is viewed as an institution that “includes a social structure of interrelated statuses and roles and the functioning of that structure in terms of patterns of actions and interactions” (Theodorson & Theodorson, 1969, p. 395). The school can also be conceptualized as a cultural system with a specific set of values, norms, shared meanings, and an identifiable ethos.

Among the variables that need to be examined in order to create a school culture that empowers students from diverse cultural groups are grouping practices (Watanabe, 2012), labeling practices, sports participation, and whether there are ethnic turfs that exist in the cafeteria or in other parts of the school (Tatum, 1997). The behavior of the school staff must also be examined in order to determine the subtle messages it gives the students about racial, ethnic, cultural, and social-class diversity. Testing practices, grouping practices, tracking, and gifted programs often contribute to ethnic and racial inequality within the school (Ford, 2012).

A number of school reformers have used a systems approach to reform the school in order to increase the academic achievement of low-income students and students of color. There are a number of advantages to approaching school reform from a holistic perspective. To implement any reform in a school effectively, such as effective prejudice reduction teaching, changes are required in a number of other school variables. Teachers, for example, need more knowledge and need to examine their racial and ethnic attitudes; consequently, they need more time as well as a variety of instructional materials. Many school reform efforts fail because the roles, norms, and ethos of the school do not change in ways that will make the institutionalization of the reforms possible.

The effective school reformers are one group of change agents that has approached school reform from a systems perspective. Brookover and Erickson
(1975) developed a social-psychological theory of learning, which states that students internalize the conceptions of themselves that are institutionalized within the ethos and structures of the school. Related to Merton’s (1968) self-fulfilling prophecy, this theory states that student academic achievement will increase if the adults within the school have high expectations for students, clearly identify the skills they wish them to learn, and teach those skills to them.

Research by Brookover and his colleagues (Brookover & Lezotte, 1979; Brookover, Beady, Flood, Schweiter, & Wisenbaker, 1979) indicates that schools populated by low-income students within the same school district vary greatly in student achievement levels. Consequently, Brookover attributes the differences to variations in the schools’ social structures. He calls the schools in low-income areas that have high academic achievement improving schools. Other researchers, such as Edmonds (1986) and Lezotte (1993), call them effective schools (Levine & Lezotte, 1995).

Comer (2012) and his colleagues have developed a structural intervention model that involves changes in the social-psychological climate of the school. The teachers, principal, and other school professionals make collaborative decisions about the school. The parents also participate in the decision-making process. The data collected by Comer and his colleagues indicate that this approach has been successful in increasing the academic achievement of low-income, inner-city African American students.

**SUMMARY**

This chapter describes the goals of multicultural education and its five dimensions. The dimensions are designed to help practicing educators to understand the different aspects of multicultural education and to enable them to implement it comprehensively. The dimensions help educators understand, for example, that content integration is only one important part of comprehensive multicultural education.

The dimensions discussed in this chapter are: (1) content integration, (2) the knowledge construction process, (3) prejudice reduction, (4) an equity pedagogy, and (5) an empowering school culture and social structure. Content integration deals with the extent to which teachers use examples and content from a variety of cultures and groups to illustrate key concepts, principles, generalizations, and theories in their subject area or discipline. The knowledge construction process relates to the extent to which teachers help students to understand, investigate, and determine how the implicit cultural assumptions, frames of reference, perspectives, and biases within a discipline influence the ways in which knowledge is constructed within it.

In the prejudice reduction dimension, teachers help students develop more positive attitudes toward different racial and ethnic groups. Research indicates that most young children come to school with negative racial attitudes that mirror those of adults. It also indicates that the school can help students develop more positive intergroup attitudes and beliefs. An equity pedagogy exists when teachers modify their teaching in ways that will facilitate the academic achievement
of students from diverse racial, cultural, gender, and social-class groups. This includes using a variety of teaching styles and approaches that are consistent with the wide range of learning styles within various cultural and ethnic groups.

Another important dimension of multicultural education is a school culture and social structure that promotes gender, racial, and social-class equality. To implement this dimension, the culture and organization of the school must be restructured in a collaborative process that involves all members of the school staff.

REFERENCES


PART I  DIMENSIONS, HISTORY, AND GOALS


Migration within and across nation-states is a worldwide phenomenon. The movement of peoples across national boundaries is as old as the nation-state itself. However, never before in the history of the world has the movement of diverse racial, ethnic, cultural, linguistic, and religious groups within and across nations been as numerous and rapid or raised such complex and difficult questions about the rights of immigrant and ethnic groups and the extent to which the state should provide them recognition and equal educational opportunities. In 1990, 120 million people were living outside their nation of birth or citizenship. This number grew to 160 million in 2000, and to 214 million in 2010, which was 3.1 percent of the total world’s population of seven billion (United Nations Population Division, 2011).

Many worldwide trends and developments are challenging the notion of educating students to become effective citizens in one community, linguistic area, ethnic autonomous region, or nation. These trends include the ways in which people are moving across regions within nations as well as across nations. The rights of movement permitted by the European Union and the rights codified in the Universal Declaration of Human Rights have also stimulated the movement of ethnic, linguistic, and religious groups within and across nations. Organizations such as UNESCO (Starkey, 2012) and the Council of Europe advocate human rights and social justice for groups regardless of their citizenship status within a nation. In 2010, the Council of Europe published a charter, which recommended that its member states make education for democratic citizenship and education for human rights an important priority.

THE ASSIMILATIONIST CONCEPTION OF CITIZENSHIP

Historically, the goal of citizenship education in most nations—including the immigrant nations of Australia, Canada, and the United States—has been to eradicate the cultures and languages of diverse racial, ethnic, and cultural
groups and to assimilate them into the mainstream national culture. Global immigration and the increasing diversity in nation-states around the world challenge assimilationist conceptions of citizenship and raise complex and divisive questions about how nations can construct civic communities that reflect and incorporate the diversity of its citizens as well as develop a set of shared values, ideals, and goals to which all of its citizens are committed (Banks, 2008). Before the ethnic revitalization movements of the 1960s and 1970s, the assimilationist ideology guided policy related to immigrants and diversity in most nations.

The assimilationist conception regards the rights of the individual as paramount and group identities and rights as inconsistent with and detrimental to the freedom of the individual (Patterson, 1977). This conception maintains that identity groups promote group rights over individual rights and that the individual must be freed of ethnic and cultural attachments in order to have free choice and options within a modernized democratic society (Patterson, 1977; Schlesinger, 1991). Strong attachments to ethnic, racial, linguistic, religious, and other identity groups promote divisions and lead to ethnic conflicts and harmful divisions within society. Assimilationist scholars such as Chavez (2010), Patterson, and Schlesinger also assume that group attachments will die of their own weight within a modernized, pluralistic democratic society if marginalized groups are given the opportunity to attain structural inclusion into the mainstream society. Assimilationist scholars argue that the survival of ethnic and community attachments in a modernized democratic society reflects a “pathological condition” (i.e., marginalized groups have not been provided opportunities that enabled them to experience cultural assimilation and full structural inclusion into mainstream society and institutions) (Apter, 1977). If Mexican Americans are structurally integrated into mainstream U.S. society—argues the assimilationist—they will have neither the desire nor the need to speak Spanish. Apter states that the assimilationist conception is not totally wrong but is oversimplified and misleading.

THE ASSIMILATIONIST ANALYSIS IS CHALLENGED

A number of factors have caused social scientists and political philosophers to raise serious questions about the assimilationist analysis and expectation for cultural and identity groups within modernized democratic nations. These factors include: (1) the rise of the ethnic revitalization movements during the 1960s and 1970s, which demanded recognition of individual as well as group rights by nations and institutions such as schools, colleges, and universities (Banks, 2009); (2) the continuing structural exclusion of many racial, ethnic, linguistic, and religions groups in the United States and other Western nations; (3) the spiritual and community needs that identity groups satisfy for individual group members; and (4) the increasing global migration throughout the world that has made most nations diverse and multicultural (Castles & Davidson, 2000; Kymlicka, 1995).
IDENTITY GROUPS IN MULTICULTURAL DEMOCRATIC SOCIETIES

Assimilationist theorists such as Chavez (2010), Glazer (1997), and Schlesinger (1991) use the term identity groups to describe marginalized cultural, ethnic, racial, and linguistic groups. However, as Gutmann (2003) perceptively points out, mainstream groups such as Anglo-Americans and the Boy Scouts of America—as well as minoritized groups such as American Muslims and Mexican Americans—are all identity groups.

Gutmann (2003) states that identity groups based on factors such as race, ethnicity, gender, language, and religion can obstruct the realization of democratic values as well as facilitate their realization. Identity groups can try to make individuals ashamed for not having characteristics that the group considers essential for membership. A Mexican American who does not speak Spanish may experience ridicule from the group. However, identity groups can also enhance the individual freedom of individuals by helping them to attain goals that can only be attained with group action. Important examples are the political, cultural, and educational goals that African Americans gained from participating in the civil rights movement during the 1960s and 1970s. The civil rights movement also initiated changes within U.S. society that gave significant benefits to other racial, ethnic, and language groups, to women, to groups with disabilities, and to LGBT people.

The Immigration Reform Act of 1965 (which became effective in 1968) was a consequence of the civil rights movement of the 1960s and 1970s. This act abolished the national origins quota system and liberalized American immigration policy. Immigration to the United States from Asian and Latin American nations increased substantially after this act was passed. Primarily because of the passage of this act, the racial and ethnic texture of the United States has changed significantly. Before 1968, most of the immigrants to the United States came from Europe. Today, most come from nations in Asia and Latin America. A significant number also come from nations in the West Indies and Africa. The United States is now experiencing its largest influx of immigrants since the late nineteenth and early twentieth centuries. The U.S. Census (2012) projects that ethnic groups of color—or ethnic minorities—will increase from about one-third of the U.S. population in 2012 to one-half in 2042.

During the course of U.S. history, marginalized and structurally excluded identity groups have organized and worked for their group rights, which resulted in greater equality and social justice for all Americans. This was the case with the civil rights movement, the women’s rights movement, the gay rights movement, as well as with the movement to enable all citizens to have a right to speak and learn their own languages in the public schools. As Okihiro (1994) compellingly argues, groups in the margins of U.S. society have been the conscience of America and the main sites for the struggles to close the gap between American democratic ideals and institutionalized racism and discrimination. Through their movements to advance justice and equality in America, marginalized groups have helped the United States come closer to actualizing the democratic ideals stated in its founding
The authors of the notion of freedom as a universal birthright, a truly human ideal, were not so much the founding fathers, who created a nation dedicated to liberty but resting in large measure on slavery, but abolitionists who sought to extend the blessings of liberty to encompass blacks, slave and free; women . . . and immigrant groups. (p. xx, Introduction to book)

**UNIVERSAL AND DIFFERENTIATED CITIZENSHIP**

A universal conception of citizenship, which is supported by assimilationist theorists, does not include or recognize group differences. Consequently, the differences of groups that have experienced structural exclusion and discrimination—such as women, people of color, people with disabilities, and LGBT people—are silenced in public discourse. A differentiated conception of citizenship, rather than a universal one, is needed to help marginalized groups attain civic equality and recognition in multicultural democratic nations (Young, 1989). Many problems result from a universal conception of citizenship, which assumes that “citizenship status transcends particularity and difference” and which results in “laws and rules that are blind to individual and group differences” (Young, 1989, p. 250). A universal conception of citizenship within a stratified society results in some groups being treated as second-class citizens because group rights are not recognized and the principle of equal treatment is strictly applied. A significant problem with a universal conception of citizenship is the assumption that treating groups the same will result in equality, even through some groups have been historic victims of racism and discrimination. A differentiated conception of citizenship recognizes that some groups must be treated differently in order for them to attain equity.

When universal citizenship is determined, defined, and implemented by groups with power and without the interest of marginalized groups being expressed or incorporated into civic discussions, the interests of groups with power and influence will become defined as universal and as the public interest. Groups with power and influence usually define their interests as the public interest and the interests and goals of marginalized groups as “special interests.” This phenomenon occurs in the debate over multicultural education in the nation’s schools, colleges, and universities. Critics of multicultural education such as D’Souza (1991) and Schlesinger (1991) define the interests of dominant groups as the “public” interest and the interests of people of color such as African Americans and Latinos as “special interests” that endanger the polity.

**THE COMPLEX IDENTITIES OF IMMIGRANT YOUTH**

Historically, schools in Western democratic nations, such as the United States, Canada, and Australia, have focused on helping students to develop national loyalty, commitments, and allegiance to the nation-state and have given little attention
to their need to maintain commitments to their local communities and cultures or to their original homelands. School assumed that assimilation into the mainstream culture was required for citizenship and national belonging and that students could and should surrender commitments to other communities, cultures, and nations. Greenbaum (1974) states that schools taught White immigrant groups from Southern, Central, and Eastern Europe hope and shame. They were made to feel ashamed of their home and community cultures but were given hope that once they culturally assimilated they could join the U.S. mainstream culture. Cultural assimilation worked well for most White ethnic groups (Alba & Nee, 2003), but not for groups of color, which continue to experience structural exclusion after they become culturally assimilated.

Ethnographic research indicates that the narrow and nationalistic conception of citizenship education that has been embraced historically by schools in the United States is inconsistent with the racial, ethnic, and cultural realities of U.S. society because of the complicated, contextual, and overlapping identities of immigrant students. Research by scholars studying immigrant high school students indicates that these youth have complex and contradictory transnational identifications (El-Haj, 2007; Nguyen, 2011). This research also indicates that the cultural and national identities of immigrant youth are contextual, evolving, and continually reconstructed. El-Haj (2007), Nguyen (2011), and Maira (2004) found that the immigrant youths in their studies did not define their national identity in terms of their place of residence, but felt that they belonged to national communities that transcended the boundaries of the United States. They defined their national identities as Palestinian, Vietnamese, Indian, Pakistani, and Bangladeshi. They believed that an individual could be Palestinian or Vietnamese and live in many different nation-states. The youth in these studies distinguished national identity and citizenship. They viewed themselves as Palestinian, Vietnamese, or Pakistani but recognized and acknowledged their U.S. citizenship, which they valued for the privileged legal status and other opportunities it gave them. Some of the Vietnamese youth in Nguyen’s study said, “I am Vietnamese and a citizen of the United States.”

Cultural, National, Regional, and Global Identifications

Identification is “a social-psychological process involving the assimilation and internalization of the values, standards, expectations, or social roles of another person or persons . . . into one’s behavior and self-conception” (Theodorson & Theodorson, 1969, pp. 194–195). When an individual develops an identification with a particular group, he or she “internalizes the interests, standards, and role expectations of the group” (Theodorson & Theodorson, 1969, p. 195). Identification is an evolving, dynamic, complex, and ongoing process and not a static or unidimensional conceptualization. All individuals belong to many different groups and consequently develop multiple group identifications. Students have a gender identification, a family identification, a racial identification, as well as identifications with many other formal and informal groups.

All students come to school with ethnic and cultural identifications, whether the identifications are conscious or unconscious. Many Anglo-American students
are consciously aware of their national identifications as Americans, but they are not consciously aware that they have internalized the values, standards, norms, and behaviors of the Anglo-American ethnic group (Alba, 1990). Students who are African Americans, Jewish Americans, Mexican Americans, and Italian Americans are usually consciously aware of their ethnic, cultural, and national identifications. However, many students from all ethnic groups come to school with confused, unexamined, and nonreflective ethnic and national identifications and with almost no global identification or consciousness.

Identity is a concept that relates to all that we are. Societal quests for single, narrow definitions of nationalism have prevented many students from getting in touch with that dimension of their identity that relates to ethnicity and culture. Ethnic and cultural identifications for many students are important parts of their personal identity (Cross, 2012). The individual who has a confused, nonreflective, or negative ethnic or cultural identification lacks one of the essential ingredients for a healthy and positive personal identity (Dershowitz, 1997).

The school should help students develop four kinds of highly interrelated identifications that are of special concern to multicultural educators: a cultural, a national, a regional, and a global identification (see Figure 2.1). These identifications should be clarified, reflective, and positive. Individuals who have clarified and reflective cultural, national, regional, and global identifications understand how these identifications developed. They can also examine their cultural group, nation, and world thoughtfully and objectively and understand both the personal and public implications of these identifications.

Individuals who have positive cultural, national, regional, and global identifications evaluate these identifications highly and are proud of them. They have both the desire and the competencies needed to take actions that will support and reinforce the values and norms of their cultural, national, regional, and global communities. Consequently, the school should not only help students to develop reflective cultural, national, regional, and global identifications, but also help them to acquire the cross-cultural competencies (which consist of knowledge, attitudes, and skills) needed to function effectively within their cultural, national, regional, and world communities.

**Cultural Identification.** The school within a pluralistic democratic nation should help students develop clarified, reflective, and positive cultural identifications. Cultural identifications can relate to race, ethnicity, gender, language, and sexual orientation. This does not mean that the school should encourage or force minoritized students who have identifications with the mainstream culture or who have identifications with several cultural groups to give up these identifications. However, it does mean that the school will help all students develop an understanding of their cultural group identifications, objectively examine their cultural groups, better understand the relationship between their cultural groups and other cultural groups, and learn the personal and public implications of their cultural group identifications and attachments.

A positive and clarified cultural identification is of primary importance to students in their first years of life. However, rather than help students develop positive
and reflective ethnic and cultural identifications, historically the school and other social institutions have taught students from various ethnic and cultural groups to be ashamed of their ethnic and cultural affiliations and characteristics (Greenbaum, 1974; Spring, 2010; Valenzuela, 1999). Social and public institutions have forced many individuals who are Polish American, Italian Australian, and Jewish Canadian to experience self-alienation and to reject family heritages, cultures, and languages. Many members of these ethnic groups have denied important aspects of their ethnic cultures and have changed their names in order to attain full participation within their society. Within a multicultural democratic society individuals should not have to give up all of their meaningful ethnic, linguistic, and cultural characteristics and attachments in order to attain full inclusion into society. In democratic, pluralistic nation-states, individuals should be free to publicly affirm their ethnic, cultural, linguistic, gender, and sexual identities (Kymlicka, 2004; McCready, 2010).

**National Identification.** The school should also help each student acquire a clarified, reflective, and positive national identification and related cross-cultural
competencies. In democratic nation-states, each student should develop a commitment to democratic ideals, such as human dignity, justice, and equality (Banks, 2007). These ideals are not only consistent with the constitutions of democratic nation-states such as the United States, Canada, France, and South Africa, but also consistent with the values stated in the Universal Declaration of Human Rights (Starkey, 2012).

The school should also help students acquire the attitudes, beliefs, and skills they need to become effective participants in the nation-state and the civic culture. Thus, the development of social participation skills and activities should be major goals of the school curriculum in democratic multicultural nations. Students should be provided opportunities for social participation activities whereby they can take action on issues and problems that are consistent with democratic values. Citizenship education and social participation activities are integral parts of a sound school curriculum. Citizen action is discussed further in the last part of this chapter.

When helping students to acquire thoughtful and reflective national identifications, teachers help students understand the wide discrepancy that exists between the democratic ideals within nation-states and practices such as racial discrimination and inequality. Banks (2004) has called the gap between the democratic ideals within a society and the practices within the nation and the schools “the citizenship education dilemma.” Helping students to develop a commitment to take civic action to help close the gap between a nation’s ideals and its realities should be an important goal of citizenship education.

When teaching about nationalism, some attention should be devoted to a discussion of patriotism, which is a love and devotion to one’s country (Westheimer, 2012). After the devastating attacks on the World Trade Center in New York and the Pentagon in Washington, DC, on September 11, 2001, some individuals and groups argued that criticism of the U.S. federal government or of the war in Iraq was unpatriotic. Teachers should help students understand that people who love their country may have very different views on national events and developments and that criticism of the actions of government leaders is not necessarily unpatriotic. Demanding that state and national government leaders live up to and actualize democratic ideals is a patriotic act. Many people who opposed the war in Iraq viewed their actions as highly patriotic. They believed that when the United States invaded Iraq it violated some of the basic principles stated in its founding documents, such as the Declaration of Independence, the Constitution, and the Bill of Rights.

Some critics of multicultural education argue that strong ethnic and cultural identities will prevent students from developing deep attachments to the nation-state and the larger civic culture. This concern is based on the assumption that identities are a zero-sum game. However, as Kymlicka (2004) and Figueroa (2004) point out, identities are multiple, nested, changing, and complex. Students are quite capable of having thoughtful identifications both with their cultural and ethnic communities and with the nation-state. Writes Kymlicka (2004):

The theory and practice of multiculturalism rest on a rejection of this zero-sum conception of identity. For the proponents of multiculturalism, identities can be, and
typically are, multiple, nested, and overlapping (Ong, 2012). Members of minority groups are likely to become more attached to their country, not less, when it affirms the legitimacy of their ethnic identity and the value of their cultural heritage. Pride in one’s ethnic identity is often positively, not negatively, correlated with pride in one’s citizenship in the larger state. (p. xiv)

The curriculum should recognize and reflect students’ multiple identifications. I believe students can develop a reflective and positive national identification only after they have attained reflective, clarified, and positive cultural identifications. This is as true for Anglo-American students as it is for Jewish American, African American, or Italian American students. Often, mainstream individuals do not view themselves as members of an ethnic, cultural, or identity group. However, sociologically they have many of the same characteristics as other ethnic, cultural, and identity groups, such as a sense of peoplehood, unique behavioral values and norms, and unique ways of perceiving the world (Alba, 1990; Gutmann, 2003).

Mainstream students who believe that their ethnic group is superior to other ethnic groups and who have highly ethnocentric and racist attitudes do not have clarified, reflective, and positive cultural identifications (Howard, 2006). Their cultural identifications are based on the negative characteristics of other ethnic and cultural groups and have not been reflectively and objectively examined. Many mainstream and other ethnic individuals have cultural identifications that are non-reflective and unclarified. It is very difficult for students with unreflective and highly subjective ethnic identifications to develop positive and reflective national identifications because ethnic ethnocentrism is inconsistent with such democratic values as human dignity, freedom, equality, and justice.

Ethnic group individuals who have historically been victims of discrimination must develop positive and reflective cultural identifications before they will be able to develop clarified national identifications. It is difficult for Polish American or Jewish Australian students to support the rights of other ethnic groups or the ideals of the nation-state when they are ashamed of their own ethnicity or who feel their ethnic group is denied basic civil rights and opportunities.

Regional Identification. I am using region to refer to regions of the world such as Asia, Europe, and the Arab nations in the Gulf region. In addition to having a national identification, people who live in nations that constitute the European Union—such as France, Germany, Italy, and the Netherlands—also have an identity to an “imagined community” of Europeans (Anderson, 2006) that share some level of kinship and shared identity. People who live in nations in Asia, such as Japan, Korea, and Malaysia, as well as people who live in nations in the Arab world, such as Jordan, Lebanon, Syria, and Iraq, also view themselves as an “imagined community” at some level and share a regional identity.

Global Identification. It is essential that we help students to develop clarified, reflective, and positive cultural, national, regional, and global identifications. However, because we live in a global society in which the solutions to the world’s
problems require the cooperation of all the nations of the world, it is also important for students to develop global identifications and the knowledge, attitudes, and skills needed to become effective and influential citizens in the world community (Banks et al., 2005; Suárez-Orozco & Suárez-Orozco, 2009). Most students have rather conscious identifications with their communities and nation-states, but they often are only vaguely aware of their status as world citizens. Most students do not have a comprehensive understanding of the full implications of their world citizenship.

There are many complex reasons that most students often have little awareness or understanding of their status as world citizens and rarely think of themselves as citizens of the world (Banks, 2007). This lack of awareness results partly from the fact that most nation-states focus on helping students to develop nationalism rather than to understand their role as citizens of the world. The teaching of nationalism often results in students learning misconceptions, stereotypes, and myths about other nations and acquiring negative and confused attitudes toward them.

Students also have limited awareness of their roles as world citizens because of the nature of the world community itself. The institutions that attempt to formulate policies for the international community or for groups of nations—such as the United Nations, the Organization of African Unity, and the Organization of American States—are usually weak because of their inability to enforce their policies and recommendations, because of the strong nationalism manifested by their members, and because the international community does not have an effectively mobilized and politically efficacious constituency. Strong nationalism makes many international bodies weak and largely symbolic.

Students find it difficult to view themselves as members of an international community not only because such a community lacks effective governmental bodies, but also because very few heroes or heroines, myths, symbols, and school rituals are designed to help students develop an attachment to and identification with the global community. It is difficult for students to develop identifications with a community that does not have heroes, heroines, and rituals in which they can participate and benefits that can be identified, seen, and touched. Consequently, we need to identify and create international heroes, heroines, and school rituals to help students develop global attachments and identifications. Freedom leaders whose actions have had international influence can be constructed as global heroes, such as Mohandas Gandhi of India, Martin Luther King, Jr., of the United States, Nelson Mandela of South Africa, and Kofi Annan, who served as the seventh Secretary-General of the United Nations.

GOALS FOR GLOBAL EDUCATION

When formulating goals and teaching strategies for global education, educators should be aware of societal and instructional constraints. However, they should realize that it is vitally important for students to develop a sophisticated
understanding of their roles in the world community. Students should also understand how life in their communities influences other nations and the cogent influences that international events have on their daily lives. Global education should have as major goals helping students develop an understanding of the interdependence among nations in the modern world, clarified attitudes toward other nations, and a reflective identification with the world community. Students should also learn how they and their community, nation, and region are influenced by people, events, and organizations across the globe (Banks et al., 2005). An important priority of civic education should be to help students develop global dispositions and the ability to think about community and national issues from a global perspective and to use a global lens to view issues, problems, and possible solutions.

THE NEED FOR A DELICATE BALANCE OF IDENTIFICATIONS

Strong nationalism that is nonreflective will prevent students from developing reflective and positive global identifications and global dispositions. Nonreflective and unexamined cultural identifications and attachments may prevent students from developing thoughtful national identifications. Thus, while we should help students to develop reflective and positive cultural identifications, we should also help them acquire the democratic values exemplified in the constitutions of democratic nation-states, such as justice, human dignity, and equality. Gutmann (2004) identifies three values that democratic education should foster: civic equality, toleration, and recognition.

Students need to develop a delicate balance of cultural, national, regional, and global identifications and attachments. In the past, however, educators have often tried to develop strong national identifications by repressing ethnicity and making ethnic students ashamed of their cultural roots and families. Schools taught ethnic youths shame, as William Greenbaum (1974) has compassionately written. This is an unhealthy and dysfunctional approach to building national solidarity and reflective nationalism and to shaping a nation in which all of its citizens endorse its overarching values such as democracy and human dignity, yet maintain a sense of ethnic pride and identification.

To become effective citizens within their nation and the world, students need clarified and reflective cultural, national, regional, and global identities; democratic attitudes and values; and the knowledge required to function effectively within their own and other cultural groups within national and global contexts. They also need the knowledge and skills to engage in deliberation and power sharing with individuals from diverse groups. Finally, they need the knowledge, values, and commitment to take action to make their local communities, the nation, and the world more just and caring places in which to live and work. Figure 2.2 summarizes the characteristics of the effective citizen in a multicultural democratic society and world.
Citizenship education must be transformed in order to help students acquire effective cultural, national, regional, and global identities and develop the knowledge, attitudes, skills, and commitment needed to engage in successful citizen action and to become what Clarke (1996) calls “deep citizens.” Clarke states that a deep citizen participates “both in the operation of one’s own life and in some of its parameters . . . [is] conscious of acting in and into a world shared with others . . . [and is] conscious that the identity of self and the identity others is co-related and co-creative; while also opening up the possibility of both engagement in and enchantment with the world” (p. 6).
I have developed a typology designed to help educators conceptualize ways to help students acquire increasingly deeper levels of citizenship that contains four levels (see Figure 2.3). Like the categories in any typology, the different types of citizenship in this typology overlap and are interrelated. However, the typology is useful for differentiating various types and levels of citizenship. Legal citizenship, which is the lowest level in the typology, describes citizens who are legal members of the nation-state who have certain rights and obligations to the state. However, they do not participate in the political system. Minimal citizens are legal citizens who vote in local and national elections for conventional and mainstream candidates and issues. Active citizens take action beyond voting to actualize existing laws and conventions; a conventional citizen. Transformative, or deep, citizenship is exemplified by the students who started the sit-in movement in Greensboro, North Carolina, on February 1, 1960, at a Woolworth lunch counter in the United States.
Transformative citizens take civic actions designed to actualize values and moral principles and ideals beyond those of existing laws and conventions.\(^1\) They take action to promote social justice even when their actions violate, challenge, and dismantle existing laws, conventions, and structures. Rosa Parks refused to give up her seat to a White man on a bus in Montgomery, Alabama, on December 1, 1955. Her action was a pivotal event in the Montgomery bus boycott that ended segregation in transportation in the South and thrust Martin Luther King, Jr., into national leadership. A group of African American college students sat down at a lunch counter reserved for Whites in a Woolworth store in Greensboro, North Carolina, on February 1, 1960. They initiated the sit-in movement that ended segregation in lunch counters throughout the South. Both Parks and the students violated existing segregation laws. They are transformative citizens because they took actions to actualize social justice, even though their actions were illegal and challenged existing laws, customs, and conventions.

The important difference between active and transformative citizens is that the actions taken by active citizens are within existing laws, customs, and conventions, whereas the actions taken by transformative citizens are designed to promote values and moral principles—such as social justice and equality—which may consist of actions that violate existing conventions and laws. Although transformative educators recognize and respect students at all levels of citizenship, their aim is to help students increase their level of citizenship and become transformative and deep citizens.

**MAINSTREAM AND TRANSFORMATIVE CITIZENSHIP EDUCATION**

Citizenship education must be reimagined and transformed to effectively educate students to function in the twenty-first century. To reform citizenship education, the knowledge that underlies its construction needs to shift from mainstream to transformative academic knowledge. Mainstream knowledge reinforces traditional and established knowledge in the social and behavioral sciences as well as the knowledge that is institutionalized within the popular culture and within the nation’s schools, colleges, and universities. Transformative academic knowledge consists of paradigms and explanations that challenge some of the key epistemological assumptions of mainstream knowledge (Harding, 2012). An important purpose of transformative knowledge is to improve the human condition. Feminist scholars and scholars of color have been among the leading constructors of transformative academic knowledge (Harding, 2012; Takaki, 2008).

Mainstream citizenship education is grounded in mainstream knowledge and assumptions and reinforces the status quo and the dominant power relationships in society. It is practiced in most social studies classrooms in the United States and does

\(^1\)My ideas regarding conventional and action beyond conventional levels are adapted from Lawrence Kohlberg’s (1971) stages of moral development.
not challenge or disrupt the class, racial, and gender discrimination within the schools and society. It does not help students to understand their multiple and complex identities or the ways in which their lives are influenced by globalization, or what their role should be in a global world. The emphasis is on memorizing facts about constitutions and other legal documents, learning about various branches of government, and developing patriotism to the nation-state. Critical thinking skills, decision making, and action are not important components of mainstream citizenship education.

*Transformative citizenship education* needs to be implemented within the schools in order for students to attain clarified and reflective cultural, national, regional, and global identifications and to understand how these identities are interrelated and constructed (Banks, 2007). Transformative citizenship education also recognizes and validates the cultural identities of students and provides them civic equality in the classroom and school. It is rooted in transformative academic knowledge and enables students to acquire the information, skills, and values needed to challenge inequality within their communities, their nations, and the world; to develop cosmopolitan values and perspectives; and to take actions to create just and democratic multicultural communities and societies. Transformative citizenship education helps students to develop decision-making and social action skills that are needed to identify problems within society, acquire knowledge related to their home and community cultures and languages, identify and clarify their values, and take thoughtful individual or collective civic action that will improve the human condition.

**SUMMARY**

Global migration challenges the assimilationist conception and requires educators to formulate new conceptions and ways to teach citizenship education. In this chapter, I maintain that transformative civic education is needed to help students develop clarified and reflective cultural, national, regional, and global identifications and the knowledge, skills, and commitment needed to take action to make their communities, nations, and world more democratic and just.

I hypothesize that ethnic, national, regional, and global identifications are developmental in nature and that an individual can attain a healthy and reflective national identification only when he or she has acquired a healthy and reflective cultural identification; and that individuals can develop reflective and positive regional and global identifications only after they have a realistic, reflective, and positive national identification (see Figure 2.4). A typology of the stages of cultural identity that describes the developmental nature of cultural, national, regional, and global identifications and clarification is presented in Chapter 8. This typology, as summarized in Figure 2.4, illustrates the hypothesis that students must have clarified and positive cultural and ethnic identifications (Stage 3) before they can attain clarified and reflective national, regional, and global identifications (Stages 5 and 6). This typology assumes that individuals can be classified according to their cultural identities.
Stage 1: Cultural Psychological Captivity
The individual internalizes the negative societal beliefs about his or her cultural group.

Stage 2: Cultural Encapsulation
The individual is ethnocentric and practices cultural separatism.

Stage 3: Cultural Identity Clarification
The individual accepts self and has clarified attitudes toward his or her own cultural group.

Stage 4: Biculturalism
The individual has the attitudes, skills, and commitment needed to participate both within his or her own cultural group and within another culture.

Stage 5: Multiculturalism and Reflective Nationalism
The individual has reflective cultural and national identifications and the skills, attitudes, and commitment needed to function within a range of ethnic and cultural groups within his or her nation.

Stage 6: Globalism and Global Competency
The individual has reflective and positive cultural, national, and global identifications and the knowledge, skills, and commitment needed to function within cultures throughout his or her nation and world.

FIGURE 2.4 The Stages of Cultural Identity: A Typology This figure illustrates the author’s hypothesis that students must have clarified and positive identifications (Stage 3) before they can attain reflective and positive national and global identifications (Stages 5 and 6).
Individuals can develop a commitment to and an identification with a nation-state and the national culture only when they believe that they are a meaningful and important part of that nation and that it acknowledges, reflects, and values their culture and them as individuals. A nation that alienates and does not meaningfully and structurally include an ethnic or cultural group into the national culture runs the risk of creating alienation within that group and of fostering separatism and separatist movements and ideologies. Students will find it very difficult, if not impossible, to develop reflective global identifications within a nation-state that perpetuates a nonreflective and blind nationalism.

REFERENCES


